IN THE

Supreme Court of the United States

UNITED STATES DEPARTMENT OF HOMELAND SECURITY, ET AL.,

Petitioners,

v.

REGENTS OF THE UNIVERSITY OF CALIFORNIA, ET AL., Respondents.

On Petition For A Writ Of Certiorari To The United States Court of Appeals For The Ninth Circuit

Brief in Opposition for Respondents Dulce Garcia, Miriam Gonzalez Avila, Saul Jimenez Suarez, Viridiana Chabolla Mendoza, Norma Ramirez, Jirayut Latthivongskorn, the County of Santa Clara, and Service Employees International Union Local 521

STUART F. DELERY
MATTHEW S. ROZEN
HALEY S. MORRISSON
ANDREW J. WILHELM
GIBSON, DUNN & CRUTCHER LLP
1050 Connecticut Avenue, N.W.
Washington, D.C. 20036
(202) 955-8500

MARK D. ROSENBAUM JUDY LONDON PUBLIC COUNSEL 610 South Ardmore Avenue Los Angeles, CA 90005 (213) 385-2977 THEODORE J. BOUTROUS, JR.

COUNSEL OF RECORD

ETHAN D. DETTMER

KIRSTEN GALLER

JONATHAN N. SOLEIMANI

KELSEY J. HELLAND

GIBSON, DUNN & CRUTCHER LLP

333 South Grand Avenue

Los Angeles, CA 90071

(213) 229-7000

tboutrous@gibsondunn.com

Counsel for Respondents Dulce Garcia, Miriam Gonzalez Avila, Saul Jimenez Suarez, Viridiana Chabolla Mendoza, Norma Ramirez, and Jirayut Latthivongskorn

(Additional Counsel Listed on Inside Cover)



Luis Cortes Romero Barrera Legal Group, PLLC 19309 68th Avenue South, Suite R102 Kent, WA 98032 (253) 872-4730

ERWIN CHEMERINSKY UNIVERSITY OF CALIFORNIA, BERKELEY SCHOOL OF LAW* 215 Boalt Hall Berkeley, CA 94720 (510) 642-6483 LAURENCE H. TRIBE HARVARD LAW SCHOOL* 1575 Massachusetts Avenue Cambridge, MA 02138 (617) 495-1767

LEAH M. LITMAN UNIVERSITY OF CALIFORNIA, IRVINE SCHOOL OF LAW* 401 E. Peltason Drive Irvine, CA 92697 (949) 824-7722

Additional Counsel for Respondents Dulce Garcia, Miriam Gonzalez Avila, Saul Jimenez Suarez, Viridiana Chabolla Mendoza, Norma Ramirez, and Jirayut Latthivongskorn

*Affiliation for identification purposes only

San Jose, CA 95110

(408) 299-5900

STACEY M. LEYTON ERIC P. BROWN ALTSHULER BERZON LLP 177 Post Street, Suite 300 San Francisco, CA 94108 (415) 421-7151

Counsel for Respondents County of Santa Clara and Service Employees International Union Local 521 JAMES R. WILLIAMS
GRETA S. HANSEN
LAURA S. TRICE
MARCELO QUIÑONES
OFFICE OF THE COUNTY COUNSEL
COUNTY OF SANTA CLARA
70 West Hedding Street
East Wing, Ninth Floor

Counsel for Respondent County of Santa Clara



QUESTIONS PRESENTED

The Deferred Action for Childhood Arrivals (DACA) program enables nearly 700,000 undocumented individuals who were brought to the United States as children to live and work here without fear of deportation, so long as they play by the rules. In September 2017, the Acting Secretary of Homeland Security, on the advice of the Attorney General, abruptly decided to terminate the program.

Respondents brought suit to challenge that decision. The district court granted respondents' motion for a preliminary injunction and also denied the government's motion to dismiss for lack of jurisdiction. The court of appeals affirmed.

The questions presented are:

- 1. Whether either the Administrative Procedure Act (APA), 5 U.S.C. § 701(a)(2), or a particular provision of the Immigration and Nationality Act (INA), 8 U.S.C. § 1252(g), precludes judicial review of the Acting Secretary's decision to terminate the DACA program.
- 2. Whether the district court abused its discretion in entering a preliminary injunction, based on its conclusion that respondents are likely to succeed on the merits of their claim that the decision to end DACA was "arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law," in violation of the APA, 5 U.S.C. § 706(2)(A), and its balancing of the equities.



TABLE OF CONTENTS

Page
OPINIONS BELOW2
JURISDICTION3
STATEMENT3
REASONS FOR DENYING THE PETITION12
A. Only One Court Of Appeals Has Considered The Questions Presented12
B. The Decision Below Is Preliminary And Interlocutory And Would Not Present The Full Dispute17
C. There Is No Urgent Need For This Court's Review20
D. The Government's Merits Arguments Do Not Justify Review25
1. The Court Of Appeals Properly Affirmed The District Court's Reviewability Determination26
2. The Court Of Appeals Correctly Affirmed The Preliminary Injunction28
CONCLUSION35



iii

TABLE OF AUTHORITIES

$\underline{\text{Page}(\mathbf{s})}$
Cases
Arizona v. Evans, 514 U.S. 1 (1995)15
Ashcroft v. ACLU, 542 U.S. 656 (2004)17
Batalla Vidal v. Duke, 295 F. Supp. 3d 127 (E.D.N.Y. 2017)13
Batalla Vidal v. Nielsen, 279 F. Supp. 3d 401 (E.D.N.Y. 2018)
Beame v. Friends of the Earth, 434 U.S. 1310 (1977)22
Braxton v. United States, 500 U.S. 344 (1991)25
Brown v. Chote, 411 U.S. 452 (1973)19
Byrd v. United States, 138 S. Ct. 1518 (2018)19
Califano v. Sanders, 430 U.S. 99 (1977)26
Casa de Md. v. DHS, 284 F. Supp. 3d 758 (D. Md. 2018)4, 13, 14



DOCKET

Explore Litigation Insights



Docket Alarm provides insights to develop a more informed litigation strategy and the peace of mind of knowing you're on top of things.

Real-Time Litigation Alerts



Keep your litigation team up-to-date with **real-time** alerts and advanced team management tools built for the enterprise, all while greatly reducing PACER spend.

Our comprehensive service means we can handle Federal, State, and Administrative courts across the country.

Advanced Docket Research



With over 230 million records, Docket Alarm's cloud-native docket research platform finds what other services can't. Coverage includes Federal, State, plus PTAB, TTAB, ITC and NLRB decisions, all in one place.

Identify arguments that have been successful in the past with full text, pinpoint searching. Link to case law cited within any court document via Fastcase.

Analytics At Your Fingertips



Learn what happened the last time a particular judge, opposing counsel or company faced cases similar to yours.

Advanced out-of-the-box PTAB and TTAB analytics are always at your fingertips.

API

Docket Alarm offers a powerful API (application programming interface) to developers that want to integrate case filings into their apps.

LAW FIRMS

Build custom dashboards for your attorneys and clients with live data direct from the court.

Automate many repetitive legal tasks like conflict checks, document management, and marketing.

FINANCIAL INSTITUTIONS

Litigation and bankruptcy checks for companies and debtors.

E-DISCOVERY AND LEGAL VENDORS

Sync your system to PACER to automate legal marketing.

