Paper 7 Date: July 31, 2020

# UNITED STATES PATENT AND TRADEMARK OFFICE BEFORE THE PATENT TRIAL AND APPEAL BOARD GLAXOSMITHKLINE CONSUMER HEALTHCARE HOLDINGS (US) LLC, Petitioner, v. CIPLA LTD., Patent Owner. IPR2020-00371 Patent 9,901,585 B2

Before ZHENYU YANG, CHRISTOPHER M. KAISER, and MICHELLE N. ANKENBRAND, *Administrative Patent Judges*.

ANKENBRAND, Administrative Patent Judge.

DECISION
Denying Institution of *Inter Partes* Review
35 U.S.C. § 325(d)



# I. INTRODUCTION

GlaxoSmithKline Consumer Healthcare Holdings (US) LLC ("Petitioner") requests an *inter partes* review of claims 1–30 of U.S. Patent Number 9,901,585 B2, ("the '585 patent," Ex. 1004). Paper 1 ("Pet."). Cipla Ltd. ("Patent Owner") filed a Preliminary Response. Paper 6 ("Prelim. Resp.").

Based on the particular circumstances of this case, we exercise our discretion under 35 U.S.C. § 325(d) and do not institute an *inter partes* review of the challenged claims.

# II. BACKGROUND

# A. Related Matters

The parties do not identify any related matters involving the '585 patent. *See* Pet. 66; Paper 4, 1–2. The parties identify the following concluded district court litigation involving U.S. Patent Number 8,168,620 ("the '620 patent"), which is related to the '585 patent: *Meda Pharmaceuticals Inc. v. Teva Pharmaceuticals USA, Inc.*, No. 1:15-cv-00785-LPS (D. Del.); *Meda Pharmaceuticals Inc. v. Perrigo UK FINCO Ltd.*, No. 1:16-cv-00794-LPS (D. Del.); *Meda Pharmaceuticals, Inc. v. Apotex Inc.*, No. 1:14-cv-01453-LPS (D. Del.). Pet. 66–67; Paper 4, 1.

The parties also identify as related *Argentum Pharmaceuticals LLC v*. *Cipla Ltd.*, IPR2017-00807 (PTAB) ("the Argentum IPR") an instituted proceeding challenging the '620 patent that the Board terminated prior to issuing a final written decision. Pet. 67; Paper 4, 1.

Patent Owner also identifies three petitions requesting an *inter partes* review that Petitioner filed challenging patents related to the '585 patent: IPR2020-00368, challenging U.S. Patent Number 8,163,723; IPR2020-



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00369, challenging the '620 patent; and IPR2020-00370, challenging U.S. Patent Number 9,259,428. Paper 4, 1–2.

# B. The '585 Patent

The '585 patent, titled "Combination of Azelastine and Fluticasone for Nasal Administration," issued on February 27, 2018. Ex. 1004, codes (45), (54). The '585 patent relates to pharmaceutical formulations comprising azelastine (4-[(4-chlorophenyl)methyl]-2-(hexahydro-1-methyl-1H-azepin-4-yl)-1(2H)-phthalazinone) and a corticosteroid. *Id.* at 1:64–66, 2:15–22. The corticosteroid may include fluticasone. *Id.* at 2:46–54.

The Specification explains that it is known to use antihistamines, e.g., azelastine hydrochloride, in nasal sprays to treat allergy-related conditions. *Id.* at 1:44–49. The Specification further explains that it is also known to treat allergy-related conditions with a corticosteroid to suppress nasal inflammatory conditions. *Id.* at 1:50–53. The Specification states that "[i]t would be highly desirable, however, to provide a treatment that combines the effects of anti-histamine treatments and steroid treatments, in a pharmaceutically acceptable formulation, which is tolerated in situ, without significantly disrupting the potency of the constituent pharmaceuticals." *Id.* at 1:58–63.

According to the Specification, the applicants "found that, very surprisingly, azelastine . . . can advantageously be combined with a steroid . . . to provide a stable, very effective combination product." *Id.* at 1:64–2:6. "The combination can provide, in a single administration or dosing regime[n], the antihistaminic properties of azelastine and the anti-inflammatory (and/or other) properties of the steroid, without any significant interference between the two, or adverse reaction in situ." *Id.* at 2:7–11.



The Specification discloses that the formulation may be in the form of an aqueous solution nasal spray. *Id.* at 2:47–54. The Specification explains that "[t]he formulations preferably contain a preservative and/or stabilizer." *Id.* at 2:60–61. Preferred preservatives include edetate disodium, benzalkonium chloride, and phenyl ethyl alcohol. *Id.* at 2:61–3:12. The formulations may include further auxiliary substances: specifically surfactants, e.g., polyethoxylated sorbitan fatty acid esters (polysorbate); isotonization agents, e.g., glycerine, glucose, and sodium chloride; and thickening agents, e.g., methyl cellulose, and carboxymethyl cellulose sodium. *See id.* at 3:36–50, 3:51–54, 3:66–4:14. The Specification explains that "[i]t is also possible to add to the formulations buffer substances . . . to adjust the formulations to a pH value of 3 to 7, preferably 4.5 to 6.5." *Id.* at 4:23–28.

## C. Illustrative Claim

Petitioner challenges claims 1–30 of the '585 patent, of which claims 1, 16, and 27 are independent. Pet. 1. Claim 1 of the '585 patent is illustrative of the claimed subject matter and recites:

1. A nasal spray formulation, comprising:

from 0.001% (weight/weight) to 1% (weight/weight) of azelastine hydrochloride;

from 0.0357% (weight/weight) to 1.5% (weight/weight) of fluticasone propionate;

one or more preservatives;

one or more thickening agents;

one or more surfactants; and

one or more isotonization agents.

Ex. 1004, 11:62-12:3.



# D. The Asserted Grounds of Unpatentability

Petitioner challenges the patentability of claims 1–30 of the '585 patent based on the following grounds:

<b>Claims Challenged</b>	35 U.S.C. § <sup>1</sup>	References/Basis
1–30	103(a)	PDR 1999, <sup>2</sup> Segal <sup>3</sup>
1–30	103(a)	Cramer, <sup>4</sup> PDR 1999

Petitioner supports the Petition with the testimony of Maureen D. Donovan, Ph.D. (Ex. 1060) and Robert P. Schleimer, Ph.D. (Ex. 1064).

# III. ANALYSIS

A. Discretionary Denial under 35 U.S.C. § 325(d)

Patent Owner argues that we should exercise our discretion to deny the Petition under 35 U.S.C. § 325(d) because Petitioner presents substantially the same prior art and arguments the Office previously considered during the prosecution of the '585 patent and the related '620 patent, and fails to identify a material error in the Office's analysis. Prelim. Resp. 20–28.

Section 325(d) provides that in determining whether to institute an *inter partes* review, "the Director may take into account whether, and reject the petition or request because, the same or substantially the same prior art or arguments previously were presented to the Office." We use a two-part

<sup>&</sup>lt;sup>4</sup> EP 0 780 127 A1, published June 25, 1997 (Ex. 1011).



<sup>&</sup>lt;sup>1</sup> Because the claims at issue have an effective filing date before March 16, 2013, the effective date of the applicable provisions of the Leahy Smith America Invents Act, Pub. L. No. 112–29, 125 Stat. 284 (2011) ("AIA"), we apply the pre-AIA version of 35 U.S.C. § 103 in this decision.

<sup>&</sup>lt;sup>2</sup> Physicians' Desk Reference, *Flonase (fluticasone propionate)* entry 1112–1124 and *Astelin (azelastine hydrochloride)* entry 3191–3192 (53rd ed. 1999) (Ex. 1010).

<sup>&</sup>lt;sup>3</sup> WO 98/48839 A1, published Nov. 5, 1998 (Ex. 1012).

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