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### UNITED STATES COURT OF APPEALS FOR THE FEDERAL CIRCUIT

BRADIUM TECHNOLOGIES LLC,

Appellant,

Appeal Nos. 2017-2579, -2580

v.

ANDREI IANCU, Director, U.S. Patent and Trademark Office,

Intervenor.

# USPTO DIRECTOR'S OPPOSITION TO APPELLANT'S MOTION FOR LEAVE TO FILE SUPPLEMENTAL BRIEF

This case involves an appeal from two related *inter partes* review proceedings before the Patent Trial and Appeal Board. The Board issued its Final Written Decisions in July 2017. Briefing in this appeal has been complete for over three months. Nevertheless, Bradium now seeks to inject a constitutional argument based on the Appointments Clause that Bradium did not raise before the Board or before this Court during the parties' briefing. Consistent with this Court's precedent, Bradium's failure to raise the Appointments Clause argument before the Board necessitates a finding that the argument has been waived. Thus, this Court should deny Bradium's motion for leave to file a supplemental brief.<sup>1</sup>



The Director notes that Bradium filed a motion for leave to file a supplemental brief without also filing a copy of the proposed supplemental brief, in contravention of this Court's instructions. *See* <u>U.S. Court of Appeals for the</u>

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In a nearly identical case, this Court found that a party waived an Appointments Clause argument that was first raised in a supplemental brief. *In re DBC*, 545 F.3d 1373, 1377-81 (Fed. Cir. 2008). There, the appellant argued that that the decision of the Board should be vacated because two of the administrative patent judges that heard the case were unconstitutionally appointed by the Director. *Id.* at 1377-78. This Court found waiver based on the appellant's failure to raise the argument before the Board, stating that "[i]t is well-established that a party generally may not challenge an agency decision on a basis that was not presented to the agency." *Id.* at 1378 (citing *Woodford v. Ngo*, 548 U.S. 81, 90 (2006)). As this Court explained, the general rule serves two primary purposes – it gives the agency the opportunity to correct its own mistakes, and it promotes judicial efficiency because claims are more efficiently resolved before an agency than through litigation in court. *Id.* at 1378-79.

Here, the same logic applies. Bradium should have raised its Appointments Clause argument before the Board during the *inter partes* review proceedings.

Instead, Bradium waited until briefing was complete in this appeal to raise the argument. Bradium's choice to first raise the issue before this Court deprived the



Federal Circuit CM/ECF FAQ's,

http://www.cafc.uscourts.gov/sites/default/files/cmecf/FAQ\_-\_Rev\_Aug15.pdf at 12 (explaining that a motion for leave to file a supplemental brief must be accompanied by the proposed supplemental brief).

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Board of the opportunity to address the issue and does not promote judicial economy. *See DBC*, 545 F.3d at 1378-79. Moreover, Bradium's motion disregards this Court's rule that "arguments not raised in the opening brief are waived." *SmithKline Beecham Corp. v. Apotex Corp.*, 439 F.3d 1312, 1319 (Fed. Cir. 2006).

Bradium argues that this Court has identified exceptions to the general waiver rule, and that this case falls into one or more of the exceptions. Bradium Mot. at ¶¶ 10-11. The Court in *DBC* acknowledged that there are exceptions to the waiver rule, stating that it had to "consider whether this is one of those exceptional cases that warrants consideration of the Appointments Clause issue despite its tardy presentation." *DBC*, 545 F.3d at 1379-80 (noting that the Court can review an untimely constitutional challenge in "rare cases").

While Bradium contends that an Appointments Clause challenge is "a serious issue of public policy" that justifies an exception to the waiver rule, this Court has disagreed. *DBC*, 545 F.3d at 1380 (stating that "we do not view the circumstances of this case to warrant such an exceptional measure"). In declining to exercise its discretion to hear an Appointments Clause challenge for the first time on appeal, the Court emphasized the appellant's failure to raise the Appointments Clause issue before the Board, even though the issue could have been raised. *Id.* ("We are not persuaded to overlook DBC's lack of diligence to



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present an issue of which it was, or should have been, aware."). Here, the circumstances are no different. Bradium had an opportunity to raise the issue before the Board, and failed to do so. This Court should not excuse Bradium's lack of diligence and allow the Appointments Clause issue to be introduced at such a late stage of the appeal.

Bradium asserts that the Supreme Court has recognized that Appointments Clause challenges qualify as a rare case that justifies an exception to the waiver rule. Bradium Mot. at ¶ 12 (quoting *Freytag v. Comm'r*, 501 U.S. 868, 879 (1991)). But the Court in *DBC* considered the same case law and still declined to excuse the waiver, explaining that the "Supreme Court has never indicated that such challenges must be heard regardless of waiver." *DBC*, 545 F.3d at 1380.

Finally, Bradium states that it was made aware of the Appointments Clause issue only following the Supreme Court's *Lucia* decision and article published on Law360.com that discusses an Appointments Clause challenge in another appeal pending before this Court. Bradium Mot. at ¶ 14; *see also id.* at ¶ 8. Bradium's lack of prior knowledge of a potential Appointments Clause argument does not excuse its failure to raise the issue before the Board. *DBC*, 545 F.3d at 1380. And Bradium has offered no explanation for why the Supreme Court's decision in *Lucia* serves as a justification for allowing its untimely Appointments Clause challenge. *Cf. Kyocera Wireless Corp. v. Int'l Trade Comm'n*, 545 F.3d 1340,







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1352 (Fed. Cir. 2008) (rejecting a party's attempt to raise an untimely obviousness defense based on the Supreme Court's *KSR* decision). Even if the intervening *Lucia* decision served as legitimate basis for allowing Bradium to file a supplemental brief, Bradium offers no explanation why it waited more than two months after *Lucia* was decided to file the current motion.<sup>2</sup>

#### CONCLUSION

Accordingly, the Director respectfully requests that this Court deny Bradium's Motion for Leave to File a Supplemental Brief.

September 4, 2018

Respectfully submitted,

/s/ Michael S. Forman JOSEPH MATAL Acting Solicitor

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Alternatively, Bradium proposes that the Court stay this appeal pending a resolution of the Appointments Clause issue in another case, and then apply that result in this case. Bradium Mot. at ¶ 9. In addition to introducing unnecessary delay in resolution of the appeal, the alternative proposal again seeks to allow Bradium to improperly rely on an argument that it has waived.

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